DOCKET FILE COPY ORIGINAL

KAYE, SCHOLER, FIERMAN, HAYS & HANDLER

THE MCPHERSON BUILDING

901 FIFTEENTH STREET, N.W., SUITE 1100

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(212) 836-8689 NEW YORK WASHINGTON (202) 682-3580 LOS ANGELES (310) 788-1200 (322) 514-4437 **ORUSSELS**

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(852) 845-3682 (852) 845-2389

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AUG 1 0 1993

August 10, 1993

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Mr. William F. Caton Acting Secretary Federal Communications Commission 1919 M Street, N.W. Room 222 Washington, D.C. 20554

MM Docket No. 93-178

Howard B. Dolgoff

(File No. BPH-911223ME)

Dear Mr. Caton:

425 PARK AVENUE

NEW YORK, NY 10022-3598

(212) 836-8000

1999 AVENUE OF THE STARS

SUITE 1600

LOS ANGELES, CA 90067-6048

(310) 788-1000

SOUARE DE MEEÛS 30 1040 BRUSSELS, BELGIUM

13221 514-4300

WRITER'S DIRECT DIAL NUMBER

(202) 682-3526

Submitted herewith for filing, on behalf of our client, Howard B. Dolgoff, an applicant in the above-referenced comparative hearing proceeding (MM Docket No. 93-178), are an original and six (6) copies of his Petition To Enlarge Issues in the proceeding. Kindly refer this submission to Administrative Law Judge John M. Frysiak.

Please direct any inquiries concerning this submission to the undersigned.

Respectfully submitted,

KAYE, SCHOLER, FIERMAN, HAYS &

HANDLER

Irving Gastfreund

Enclosures

DOC #12088214

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Federal Communications Commission Aug 1 o 1993:

WASHINGTON, D.C. 90554

FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF THE SECRETARY

In re Applications of

HOWARD B. DOLGOFF and

MARK AND RENEE CARTER

File No. BPH-911223ME

For a Construction Permit For a

New FM Radio Station on Channel

292A in Miramar Beach, Florida

TO: Administrative Law Judge John M. Frysiak

PETITION TO ENLARGE ISSUES

HOWARD B. DOLGOFF ("Dolgoff"), by his attorneys, pursuant to Section 1.229(b) of the Commission's Rules, hereby respectfully petitions for the enlargement of issues in this proceeding to include site availability, site misrepresentation, financial qualifications, financial misrepresentation and abuse of process issues, and related character qualifications issues, against Mark and Renee Carter (the "Carters"). In support whereof, it is shown as follows:

I. Site Availability/Site Misrepresentations Issues

This <u>Petition</u> is timely because it is being filed within 15 days following the date (i.e., July 26, 1993), of receipt from the Carters of their Standard Document Production in this proceeding, and within 15 days of the date (i.e., July 26, 1993) following the submission by the Carters of those pleadings which form the basis for Dolgoff's abuse of process issue request.

On July 26, 1993, the Carters produced for Dolgoff documents pursuant to Section 1.325(a) of the Commission's Rules (the standardized document production). Under Section 1.325(a)(1)(vi) of the Commission's Rules, the Carters were to have produced "all documents relating to the applicant's proposed transmitter site."

Annexed hereto as Exhibit 1 are photocopies of the only documents produced by the Carters in response to Section 1.325(a)(1)(vi) of the Commission's Rules. The document in question consists of an option agreement between the Carters and the owners of the transmitter site proposed in the Carters' application (Gregory C. Meyer and Gloria J. Meyer). However, the date of that agreement is May 1, 1992 -- i.e., over four months following the date (i.e., December 24, 1991) on which the Carters filed their above-captioned application with the Commission.

Since the Carters did not produce any other written agreement with the site owners of their proposed transmitter site in response to the standard document production order, one must presume that no such other documents existed. If no other documents existed, one must presume that there was no "meeting of the minds" between the site owners and the Carters with respect to the particular terms under which the property would be made available for use as a transmitter site, until May 1, 1992. In this connection, it should be noted that the terms of the

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understanding between the site owners and the Carters are most detailed.

Based on all the foregoing, a substantial and material question of fact warranting evidentiary inquiry exists as to whether the Carters had reasonable assurance of the availability of their proposed transmitter site at the time that they certified, in their application (FCC Form 301, Section VII, ¶¶ 2-3) that they did, indeed, have reasonable assurance of the availability of their proposed site. Before an applicant may validly represent to the Commission that it has "reasonable assurance" of the availability of a site, it must have received a clear indication from the owner of the site or its agent that the owner would be willing to make the site available to the applicant for use as a site. Although reasonable assurance may be acquired in a number of ways, there must be at least a "meeting of the minds" on the underlying terms, resulting in some firm understanding as to the site's availability. Adlai E. Stevenson IV, 5 FCC Rcd 1588, 1589 (Rev. Bd. 1990); Progressive Communications, Inc., 61 RR 2d 560, 563 (Rev. Bd. 1986). While a legally binding written agreement is not necessary to obtain reasonable assurance, a "mere possibility" that a site will be available will not suffice. William F. and Anne K. Wallace, 49 FCC 2d 1424, 1427 (Rev. Bd. 1976). In <u>Dutchess Communications</u> Corp., 101 FCC 2d 243, 253 (Rev. Bd. 1985), the Review Board stated:

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"An applicant cannot merely have vague discussions with a site owner, negotiate no <u>bona fide</u> arrangement, and earnestly represent 'reasonable assurance' of that site... Although no formal written agreement is necessary, the Commission has long held that some firm understanding is essential."

Where a landowner or its agent imposes a specific condition or set of conditions on its approval of site availability, those conditions must be satisfied before reasonable assurance can exist. See Lee Optical and Associated Companies Retirement and Pension Funds Trust, 2 FCC Rcd 5480, 5483-85 (Rev. Bd. 1987); South Florida Broadcasting, Inc., 99 FCC 2d 840, 846 (Rev. Bd. 1984).

In light of the facts set forth above, a substantial and material question of fact exists as to whether there was a "meeting of the minds" existed as of the date of certification of site availability by the Carters in their application, with respect to the terms and conditions under which the site owners would be willing to make their property available to the Carters for use as a transmitter site. Based on the foregoing, a site availability issue should be designated against the Carters.

Moreover, since a substantial and material question of fact exists as to whether the Carters had the requisite factual basis upon which to certify that they did, in fact, have reasonable assurance of site availability, a site misrepresentation issue should also be designated against the Carters, as well as an issue to determine whether, in light of the foregoing issues, the

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Carters have the requisite basic qualifications to be Commission licensees.

II. Financial Qualifications Issue

On July 26, 1993, in response to the standard document production order, and in response to the requirements of Section 1.325(a)(1)(v) of the Commission's Rules, which requires that copies of all bank letters be produced for opposing applicants, the Carters produced for Dolqoff the two documents set forth as Exhibit 2 hereto. The first of those documents is a copy of a December 12, 1991 letter to Mark Carter from Joe R. Miller, Vice President of AmSouth Bank, in which Mr. Miller merely expresses his interest in discussing further with Mr. Carter the possible financing of the Carters' Miramar Beach station. That letter, obtained by the Carters prior to the filing of their application, contains no specific information which would support the Carters' certification, in Section III of their application, that they had reasonable assurance of the availability of financing for their proposed station. More specifically, the December 12, 1991 letter does not provide the proposed terms of a loan (i.e., interest rate, amount of loan, collateral requirements, repayment term, etc.).

The only other bank letter supplied by the Carters in response to the standard document production order was a copy of the annexed July 23, 1993 letter to the Carters from an Assistant

Vice President of AmSouth Bank. The July 23, 1993 letter (a copy of which is attached) contains particular terms and conditions, but also contains language that appears to be a mere accommodation to the Carters -- i.e., language that AmSouth Bank of Florida was, on December 12, 1991, willing to make available up to \$250,000 to the Carters for the purpose of constructing and operating their proposed station. The July 23, 1993 letter appears to be an accommodation to the Carters by stating that the bank would have been willing in 1991 to make a loan to the Carters on the terms set forth in the July 23, 1993 letter.

However, it is clear that the specific terms and conditions set forth in the July 23, 1993 letter were not set forth in writing for the Carters prior to the filing of their application. Nor is there any indication by the Carters that they are willing or able to comply with the specific terms and conditions set forth in the July 23, 1993 letter. Under these circumstances, a substantial and material question of fact exists as to whether, as of the date that they certified as to their financial qualifications in their application, the Carters had a committed source of funds to construct their proposed station and to finance operations for three months without additional funds. It should be noted, that under Instruction B for completion of Section III of FCC Form 301, the Commission cautions applicants that, in certifying as to their financial qualifications, "the applicant is also attesting that it can and will meet all

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contractual requirements, if any, as to collateral, guarantee, guarantees, donations and capital investments." Clearly, the Carters could not have properly certified to this fact in December 1991 if they had no specific and detailed information as to the terms and conditions which were not set forth in writing for them until July 23, 1993.

Based on all the foregoing, designation of a financial qualifications and associated basic qualifications issue against the Carters is warranted. Furthermore, based on all the foregoing, a substantial and material question of fact exists as to whether the Carters have misrepresented, in their application, facts as to their financial qualifications. Therefore, designation against the Carters of a financial misrepresentation issue is also warranted. See Scioto Broadcasters, 5 FCC Rcd 5158, 5160 (Rev. Bd. 1990). Here, as shown above, no such bank letter setting forth the specific terms and conditions of the contemplative loan appears to have existed prior to July 1993.

III. Abuse of Process Issue

Filed contemporaneously herewith by Dolgoff are his

Opposition To Contingent Motion To Enlarge Issues and his

Opposition To Countermotion For Partial Summary Decision. As
shown therein, the Carters have repeatedly filed frivolous and
vexatious pleadings and charges in this proceeding against

Dolgoff, without any basis in law or in fact for many of the

Carters' claims. The Commission's processes were not intended to be misused in such a fashion. Accordingly, designation of an abuse of process issue against the Carters is warranted. See

Abuses of the Commission's Processes, 2 FCC Rcd 5563 (1987).

IV. Discovery

Both the burden of proceeding and the burden of proof on the requested issues should be placed on the Carters, under Section 309 of the Communications Act and Section 1.254 of the Commission's Rules. See Modesto Broadcast Group, 5 FCC Rcd 4674, 4675 n. 3 (Rev. Bd. 1990). Moreover, if the requested issues are added, the Carters should be required to produce for Dolgoff any and all documents not previously produced which relate to their site certification, or their financial qualifications, or which were relied upon by them to support the allegations which Dolgoff has shown are frivolous.

Respectfully submitted,

HOWARD B. DOLGOFF

Irving Gastfreund

Kaye, Scholer, Flerman, Hays &

Handler

The McPherson Building

901 15th Street, N.W., Suite 1100

Washington, D.C. 20005

His Attorneys

August 10, 1993

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n, liter Unionbir C. Inn.

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• 9.	54144
10	NO REPRESENTATIONS, guarantees, or warranties of any nature whatsoever which are not herein expressed have been made by any party hereto or their representatives. This contract is the entry agreement between the parties. Both the Buyer and Seller acknowledge that any other statement, oral or written, is not a materix representation on which this contract is based. The Multiple Listing Service (MLS) data should not be relied upon.
11	OCCUPANCY will be given BUYER on COSYMQ If Buyer takes occupancy before closing, or Selfer continues occupancy after closing, shall be by separate agreement.
12	CLOSING: This transaction shall be closed approximately <u>See ADDEADERM</u> . TIME MAY BE MADE THE ESSENCE of this contract by notice in writing, stipulating a reasonable time for further performance. Any notice necessary under this agreement may be sent by mell to the last know address of the party to be notified,
13	TERRITE CLAUSE: Within
14.	ROOF CLAUSE: Within A/A days after the date of this agreement, at Buyer's expense, Buyer shall have the right to have the real inspected by a licensed roofer or licensed general confractor to determine whether there is visible evidence of leaks or damage (including facels and soill). If either or both are found, Selber shall pay all costs of repairs to said reaf. PROVIDED, HOWEVER, in the event the costs to be incurred are more than two percent (2%) of the purchase price; the Selber may declare this agreement null and void and all membes deposited will be refunded, or the Selber may offer to convey said property in its present condition with the purchase price reduced by the estimated costs to be incurred. In the event the Buyer refuses to accept said property in its present condition with the purchase price reduced by the estimated costs to be incurred, then the Buyer shall so notify the Breker and Selber, in writing, within All days of the otter, and this agreement will be considered null and void and all monles will be refunded, otherwise, the same shall be in full force and effect.
15.	HOME WARRANTY: The Buyer has been effered a Home Werranty Policy, The Buyer (accepts/declines) this coverage. The premium for this pretection is to be publicly the (Buyer/Seller), (Agent/Subagent) (will/will not) receive compensation.
16.	FAILURE OF PERFORMANCE: If Buyer falls to perform this Contract within the time specified (including payment of all deposits hereunder), the deposit(s) pold by Buyer may be retained by or for the account of Saller as agreed upon fleuidated damages, canaderation for the execution of this Contract and in full settlement of any claims; whereupon Buyer and Seller shall be refleved of all ebilgations under Contract; or Saller, at Saller's option, may preced in equity to enforce Saller's rights under this Contract. If, for any reason other than failure of Saller to make Saller's little marketable after diligent effort, Saller falls, neglects or reluses to perform this Contract, the Buyer may seek specific performance or elect to receive the return of Buyer's deposit(s) without thereby waiving any action for damages resulting from Seller's breach.
17.	PAYMENT OF EXPENSES: a. If this transaction fails to close through no fault of Seller, all feen and sales processing and closing costs incurred, whether the same were to be paid by Seller or Buyer, shall be the responsibility of Buyer, and the costs shall be deducted from the binder deposit. (This shall include but not be limited to: the transaction not closing because Seller elects not to make a merigage loan to Buyer after evaluating Buyers credit, employment and financial information; Buyer is unable to obtain the required third party financing as provided for in this Agreement; or Buyer breaches this Agreement.)
	b. If this transaction falls to close through no fault of the Buyer, all leans and sales precessing and closing costs incurred, whether the same were to be peld by Selfer or Buyer, shall be the responsibility of Saller; and Buyer shall be entitled to the return of the binder deposit. (This shall include but not be limited to: the transaction not closing because Selfer is unable or wwwitting to complete the transaction for a qualified Buyer; the property does not appraise for an amount sufficient to enable the lender to make the required lean; Saller cannot deliver a marketable liftle; or Saller breaches this agreement.)
	ATTORNEY FEES OR COSTS: In any action arising out of this Contract, the prevailing party shall be entitled to recover reasonable atterney's fees and costs. TYPEWRITTEN OR HANDWRITTEN PROVISIONS inserted in this form shall sugarsede any and all printed provisions in conflict therewith. SPECIAL PROVISIONS:
	See ADDENDUM - ATTACHED
	Subject les Buyen Atlanosey Reviews & Approval.
20.	INCOLATION SLANGE: Any dispute or cision arising out of or relating to this contract, the breach of this contract or the services provided in relation to this contract shall be exhalled to medicate in accordance with the facts and Presedures of the Hamsesflere/Hamsburgers Reporte Resolution System. Disputes shall include representation made by the Suyer, Safter or any Breiter or other present in a contract pertains, including without finitiation observance of concessions, interspresentation, negligence and/or transf. Any agreement signed by the parties pursuent to the medication conference shall be blanking. By initiating in the place below, you hereby acknowledge that you have received, read and understand the standard announcement brachure for the Hamsesflers/Hamsburgers Dispute Resolution System and agree to submit disputes as described above to medication.
	Buyer's Initials Seller's Initials
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	TIME FOR ACCEPTANCE; SPECTIVE DATE: If this offer is not exceeded by and delivered to all parties OR FACT OF EXECUTION communicated in writing between the
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, 	Care Part Footer (SEA)
1, (we signet	i), agree to sell the above mentioned property to the above named Buyer or the Monthos on the terms and conditions stated in the above instrument and by the ture attached on the
WITH	SELECT: I (wo) have read this contract prior to pigning it.
	Start There (SEA)
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ADDENDUM

This Addendum is entered into on the dates below written by and between Mark Carter and wife, Renee Carter (hereinafter referred to as Buyer) and Mr. and Mrs.Gregory Meyer (hereinafter referred to as Seller) and the parties agree as follows:

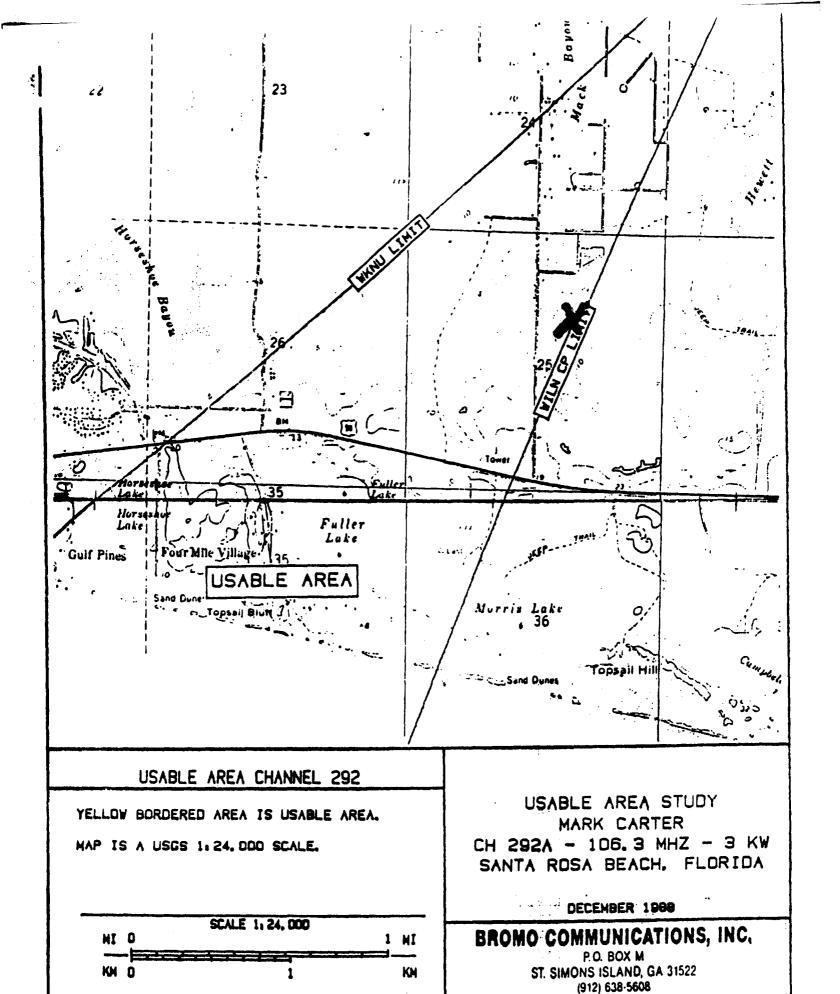
- 1. Buyer shall be entitled to lease the subject property from Seller for a period of one year from the date of execution of this agreement at a rental rate of \$1,500.00 per year. Buyer shall have the right to renew this lease for four additional one year terms at the same \$1,500.00 annual rental rate. Buyer shall notify Seller in writing at least 30 days in advance of the termination of each rental term of his intent to renew the lease for an additional one year term. If Buyer exercises his option to purchase the subject property than the total amount of lease payments paid to Seller during the lease terms shall be applied and credited towards the purchase price.
- 2. During the term of the lease described above or any other renewal or extension thereof, Buyer shall have the exclusive option to purchase the subject real property on the terms and conditions set forth in the purchase agreement to which this Addendum is attached. Buyer shall exercise this option to purchase by providing Seller and Seller's real estate broker/agent with written notification of his intent to exercise this option to purchase. The sale of the real property shall then close within sixty days of the date that Buyer gives Seller written notice of his intent to exercise this option to purchase. If Buyer chooses not to exercise this option to purchase, then he shall deliver written

MAC crc

notice to Seller of his intent to not exercise this option and within 10 days of the date of said notice, Seller shall refund to Buyer all monies that Buyer has paid to Seller as and for rental payments.

- 3. The parties acknowledge that Buyers are planning on using the subject real property as a radio tower site and that Buyers anticipate requiring approximately 3.5 to 4 acres of land for this purpose. The \$80,400.00 purchase price is based upon Buyer purchasing four acres at \$20,100.00 per acre. If Buyers determine that they will not require the full four acres, then they shall be entitled to purchase less than the full four acres and the purchase price will be adjusted according to a formula of \$20,100.00 per one acre. In any event, Buyer shall not be entitled to purchase less than 3.5 acres.
- 4. The parties acknowledge that the subject real property is land locked and therefore, Seller shall provide Buyer with a 20 foot easement for ingress, egress and utilities along the north boundary line of lot 27. If Buyer exercises his option to purchase, then at closing this easement shall be granted to Buyer by the appropriate deed, easement or other instrument.
- 5. If Buyers receive final FCC approval to build a radio tower with FM frequency, then Buyers shall have 90 days from the FCC final order to exercise their option to purchase. Buyers agree that they shall not perform any construction upon the subject real property until such time as they exercise option to purchase and close the purchase of the property.

MAC CRC



ATTENTAL Ż

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AMSOUTH

December 12, 1991

Mr. Mark Carter Route 2 Box 2810 Santa Rosa Beach, Florida 32459

Dear Mark:

This is to express my appreciation for the opportunity to meet with you and Renee' this morning to discuss possible financing needs for your radio station. Given your previous experience in the business, the Bank would be interested in discussing your banking needs further once a license has been obtained.

In the meantime, if you have any further questions or if I can be of assistance, please let me know.

Sincerely,

Joe R. Miller Vice President

JRM/1w

AmSouth Bank of Florida 5050 Highway 98 Post Office Box 6099 Destin, Florida 32541-6099 (904) 837-2191

ANSOUTH

July 23, 1993

Mr. and Mrs. Mark Carter Rt. 2, Box 2810 Santa Rosa Beach, FL 32459

Dear Mr. and Mrs. Carter;

This letter will confirm that, based on discussions we had on December 12, 1991, AmSouth Bank of Florida was at that time, and continues to be, willing to make available, up to \$250,000.00 for the purpose of constructing and operating a new FM Radio Station at Miramar Beach, Florida. The proposed terms, which were based on our review of your FM application, your proposed \$250,000.00 budget, the bank's experience with you as customers, and your personal financial statements, were as follows:

Borrower:

Mark and Renee Carter, in their

individual capacities.

Loan Amount:

Up to Two Hundred Fifty Thousand and

No/100 Dollars (\$250,000).

Use of Proceeds:

Construction, operating, and other start up costs listed on your \$250,000 budger associated with the financing of an FM Radio Station in Miramar Beach.

Florida.

Interest Rate:

AmSouth Bank of Florida Prime Commercial Rate, as defined in our loan documents,

plus 2.5% with a 1.5% fee.

Repayment:

7 to 10 year term loan; interest only to be paid on the outstanding balance monthly for the first six months. Monthly principal payments of \$3,000.00 plus interest will begin six months after the loan is

closed.

Mr. and Mrs. Mark Carter July 23, 1993 Page 2

Security:

First lien on equipment and 2nd Mortgage on real estate located at Mack Bayou Road

Guarantors:

Mark and Renee Carter

As we discussed on December 12, 1991, our approval to advance the above described loan was expressly subject to the following conditions:

- 1. The filing of a formal loan application with our Bank.
- 2. Collateral values and appraisals satisfactory to our Bank.
- 3. Approval by the appropriate lending authorities of our Bank.
- 4. Financial information satisfactory to the Bank.

This letter is not to be construed as approval or commitment for the above loan; rather it indicates that, as of December 12, 1991, AmSouth Bank of Florida was willing to extend the above loan provided that the preceding conditions are met. In addition, AmSouth Bank of Florida continues to be willing to extends such loan on the same conditions, provided that there have been no material changes to the information you provided us with in December 1991.

Sincerely.

Mark B. Holdbrooks

Assistant Vice President

Sandestin Office

AmSouth Bank of Florida 5050 Highway 98 Post Office Box 6099 Destin, Florida 32541-6099 (904) 837-2191

ANSOUTH

July 23, 1993

Mr. Mark Carter Rt. 2, Box 2810 Santa Rosa Beach, FL 32459

Dear Mark;

On December 12, 1991, Joe Miller and I met with you and your wife, Renee to discuss possible financing needs for your new radio station.

As you may be aware, Joe is no longer with AmSouth Bank of Florida. Therefore, Walter Givhan, our city president, and myself will be coordinating your financing needs.

We are looking forward to assisting you. Please let me know if you have any further questions or if I may be of further assistance, please call my office at (904) 833-8250.

Sincerely,

Mark B. Holdbrooks

Assistant Vice President

Sandestin Office

CERTIFICATE OF SERVICE

I, Mary Odder, a secretary with the law firm of Kaye, Scholer, Fierman, Hays & Handler, hereby certify that on this 10th day of August, 1993, have caused a copy of the foregoing "Petition To Enlarge Issues" be hand-delivered or to be sent via first-class United States mail, postage prepaid, to the following:

May Mally Odder

Honorable John M. Frysiak*
Administrative Law Judge
Federal Communications Commission
2000 L Street, N.W.
Room 223
Washington, D.C. 20554

Paulette Laden, Esq.*
Hearing Branch, Enforcement Division
Mass Media Bureau
Federal Communications Commission
2025 M Street, N.W.
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*/ Via Hand-Delivery